## AMENDED IN ASSEMBLY JUNE 3, 1997

CALIFORNIA LEGISLATURE—1997-98 REGULAR SESSION

## ASSEMBLY BILL

No. 1484

## Introduced by Assembly Member Hertzberg (Coauthor: Assembly Member McClintock)

February 28, 1997

An act to add *and repeal* Section 56302 to *of* the Government Code, relating to local government reorganization, and making an appropriation therefor.

## LEGISLATIVE COUNSEL'S DIGEST

AB 1484, as amended, Hertzberg. Local government reorganization.

Under the Cortese-Knox Local Government Reorganization Act of 1985, a local agency formation commission is established in each county for the review and approval of changes in boundaries of local agencies. Under that act, 2 or more changes of organization of local governmental entities constitute a reorganization.

Commission This would create the Governance for the 21st Century, consisting of 15 members appointed by the Governor, the Assembly Committee on Rules, and the Senate Committee on Rules, as specified. The bill would require the commission to report to the Legislature and the Governor on specified topics relating reorganization. The bill would state that the commission shall remain in existence until January 1, 2000, and as of that date, would repeal the provisions relating to the commission, unless AB 1484 — 2 —

a later-enacted statute, enacted before January 1, 2000, deletes or extends the commission's existence.

This bill would appropriate \$600,000 \$300,000 from the General Fund to the commission to carry out its duties and responsibilities.

Vote:  $\frac{2}{3}$ . Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 56302 is added to the 2 Government Code, to read:
- 3 56302. (a) The Legislature finds and declares that
- 4 nearly 35 years have passed since legislators last
- 5 conducted a thorough investigation of the policies
- 6 practices, and statutes affecting the organization and
- 7 boundaries of California's municipalities. That effort,
- 8 which resulted in the enactment of the Knox-Nisbet Act,
- 9 was the product of a careful study by the Commission on
- 10 Metropolitan Area Problems, commissioned by Governor
- 11 Edmund G. Brown, Sr. In the intervening decades, there
- 12 have been fundamental, constitutional, demographic,
- 13 economic, institutional, and political shifts in California
- 14 and within the state's communities. The sustained
- 15 interest in incorporating new cities, resistance to city
- 16 annexations, problems in financing municipal facilities
- 17 and services, and proposals to detach territory from
- 18 existing cities demonstrate the need for the Legislature
- 19 and the Governor to reevaluate the statutory policies and
- 20 procedures that have guided California's communities for
- 21 nearly 35 years. Therefore, the Legislature finds and
- 22 declares the necessity for commissioning a careful study
- 23 of municipal organization and boundaries, consistent
- 24 with its constitutional duty pursuant to subdivision (a) of
- 25 Section 2 of Article XI of the California Constitution.
- 26 (b) There is created the Commission on Local
- 27 Governance for the 21st Century which shall consist of 15
- 28 members. The Governor shall appoint nine members, the
- 29 Assembly Committee on Rules shall appoint three
- 30 members, and the Senate Committee on Rules sha

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appoint three members. Each appointing authority shall endeavor to appoint members who reflect geographic, ethnic, racial, gender, and cultural diversity of the state. Each appointing authority shall appoint members who have demonstrated an interest and have proven academic or professional ability in the fields of demography, urban economics, land use planning, public finance, and the legal aspects of municipal organization 9 and boundaries.

- (c) On or before June 30, 1999, the commission shall 11 report to the Legislature and the Governor regarding all of the following: 12
- (1) A review of the current statutes, including, but not 14 limited to, this division, regarding the policies, criteria, and precedents for municipal boundary procedures, 16 changes.
- (2) Proposals to add criteria to increase citizen and 18 community participation in municipal governments.
- (3) Proposals to ensure conformity 20 requirements of federal law, including, but not limited to, the federal Voting Rights Act of 1965 (42 U.S.C. Sec. 1971).
  - (4) Recommendations for statutory changes, if any.
- (d) The commission shall conduct public meetings to 25 solicit the views and advice of the public, including officials, regarding elected and appointed municipal organization and boundaries.
- (e) The commission shall select a chair and a vice chair 29 from among its membership.
- 30 members (f) The the commission shall be 31 reimbursed their actual and expenses for necessary 32 attending the meetings of the commission. commission may authorize a payment of a per diem not 34 to exceed one hundred dollars (\$100) to its members for each day while they are in attendance at meetings of the 36 commission. The cost of the quarters, equipment, operating 37 supplies, and expenses incurred by commission shall be paid from the appropriation made by
- the act which enacted this section.

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1 (g) The commission shall remain in existence until 2 January 1, 2000, and as of that date, this section is repealed, 3 unless a later-enacted statute, enacted on or before 4 January 1, 2000, deletes or extends this section and the 5 commission's existence.

6 SEC. 2. The sum of six hundred thousand dollars 7 (\$600,000) three hundred thousand dollars (\$300,000) is 8 hereby appropriated from the General Fund without 9 regard to fiscal years to the Commission on Local 10 Governance for the 21st Century created by this act to 11 carry out its duties and responsibilities.